



GRAHAM  
SUSTAINABILITY INSTITUTE  
UNIVERSITY OF MICHIGAN



MICHIGAN DEPARTMENT OF  
ENVIRONMENT, GREAT LAKES, AND ENERGY



# TO ELECTRIFY OR NOT TO ELECTRIFY: A CASE FOR THE CITY OF GRAND RAPIDS

This material is based upon work supported by the Department of Energy and the Michigan Energy Office (MEO) under Award Number EE0008653 as part of the Catalyst Communities program. Find this document and more about the CLC Fellowship that supported this project at [graham.umich.edu/clcf](http://graham.umich.edu/clcf).

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# INTRODUCTION



Before joining the Ross School of Business, Alhan Fakhr (MBA and Master of Public Policy '24) earned his Bachelor of Arts in Politics, graduating with the inaugural class of New York University - Shanghai. Born and raised in Pakistan, Fakhr attended college in China, and has studied and worked in the United States, the United Arab Emirates, the Czech Republic, Rwanda, and Malaysia.

At Ross, Fakhr is also involved with the International Investment Fund as a Due Diligence Lead. Additionally, he serves as Director of Marketing and Communications for Energy Club at Ross, and has been a Graduate Student Instructor for six consecutive semesters in International and Comparative Studies.

# ACKNOWLEDGEMENTS



**Sean Moeller,**  
Equipment  
Maintenance  
Superintendent,  
City of Grand Rapids



**Jane McCurry,**  
Executive  
Director, Clean Fuels  
Michigan



**Sarah Lee,**  
Clean Energy  
Engagement  
Specialist,  
Graham Sustainability  
Institute



**James Leonard,**  
Research and Program  
Analyst,  
NextEnergy

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# PROBLEM BACKGROUND

Transportation alone accounts for 30% of Grand Rapids total emissions, with 18% coming from gasoline powered vehicles



The City of Grand Rapids has identified sustainability as one of its six core values in its October 2022 Strategic Plan impacting all departments



Efforts to reduce emissions include assessing existing municipal fleet of 600+ vehicles and identifying best candidates for electrification at scale

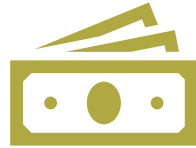


The State of Michigan through EGLE is offering grants, infrastructural, and institutional support, and resources to access federal tax credits needed to meet net zero goals

# WHAT DOES ELECTRIFICATION AT-SCALE ENTAIL?



Develop a methodology for selecting vehicles to electrify within municipal fleets



Make a financial and logistical case for making electrification possible



Ensure scalability within the model to enable the city to electrify a significant proportion of its fleet



Ensure other cities and municipalities in Michigan and nationwide can replicate this model

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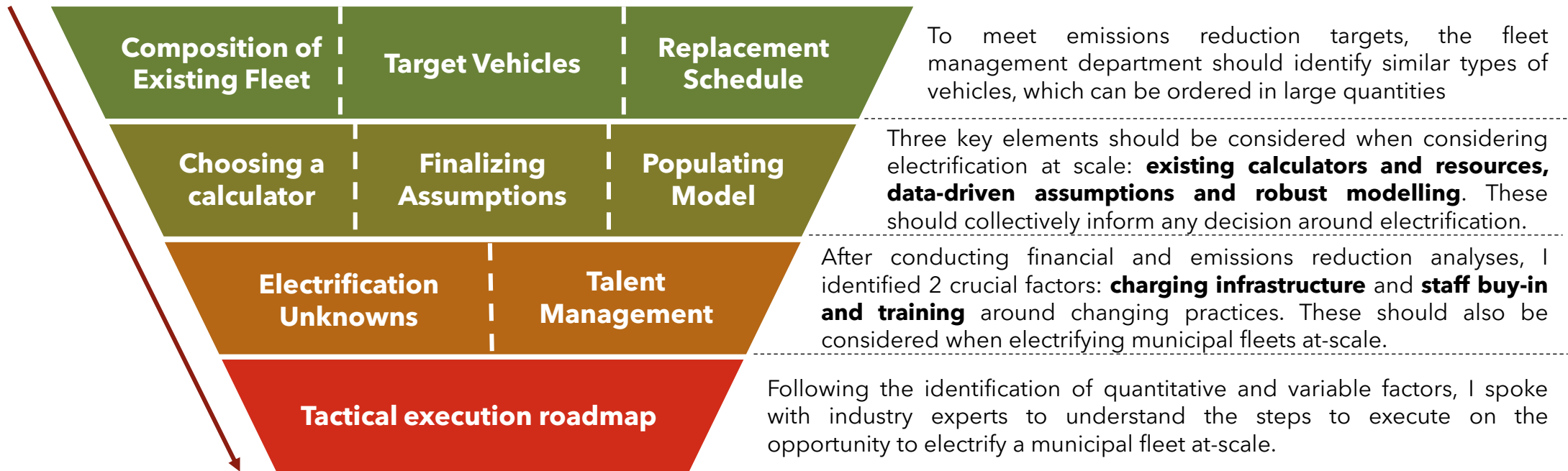
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# Methodology



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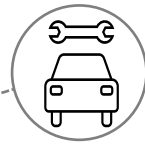
# Roadmap for Analysis

This roadmap is not only specific to the City of Grand Rapids, but can also be replicated in other cities and municipalities across the State of Michigan and across the United States



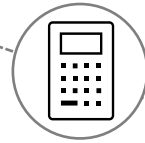
## Conduct Preliminary Fleet Composition Analysis

Clean and summarize existing data to identify target segment of the fleet. For Grand Rapids, ~56% of their fleet comprises of light vehicles. ~83% of the LTV fleet consists of vehicles run on fossil fuels.



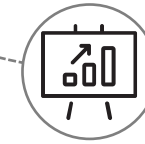
## Defining the Scope of the Project

Because LTVs usually tend to have 1) generalized and replicable use cases, and 2) can be ordered in larger quantities, this project centered around determining the cost of replacing EVs.



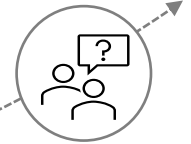
## Choose Calculator from Existing Resources

The Department of Energy offers an Alternative Fuels Data Center which provides resources for different types of projects. Based on this project's focus on cost of ownership and emissions, we chose the AFLEET Tool.



## Finalize Assumptions and Evaluate Results

First, this project used data from the City of Grand Rapids to finalize assumptions and used them as inputs for the AFleet Calculator. Results from the Calculator were then evaluated to determine if electrification is plausible.



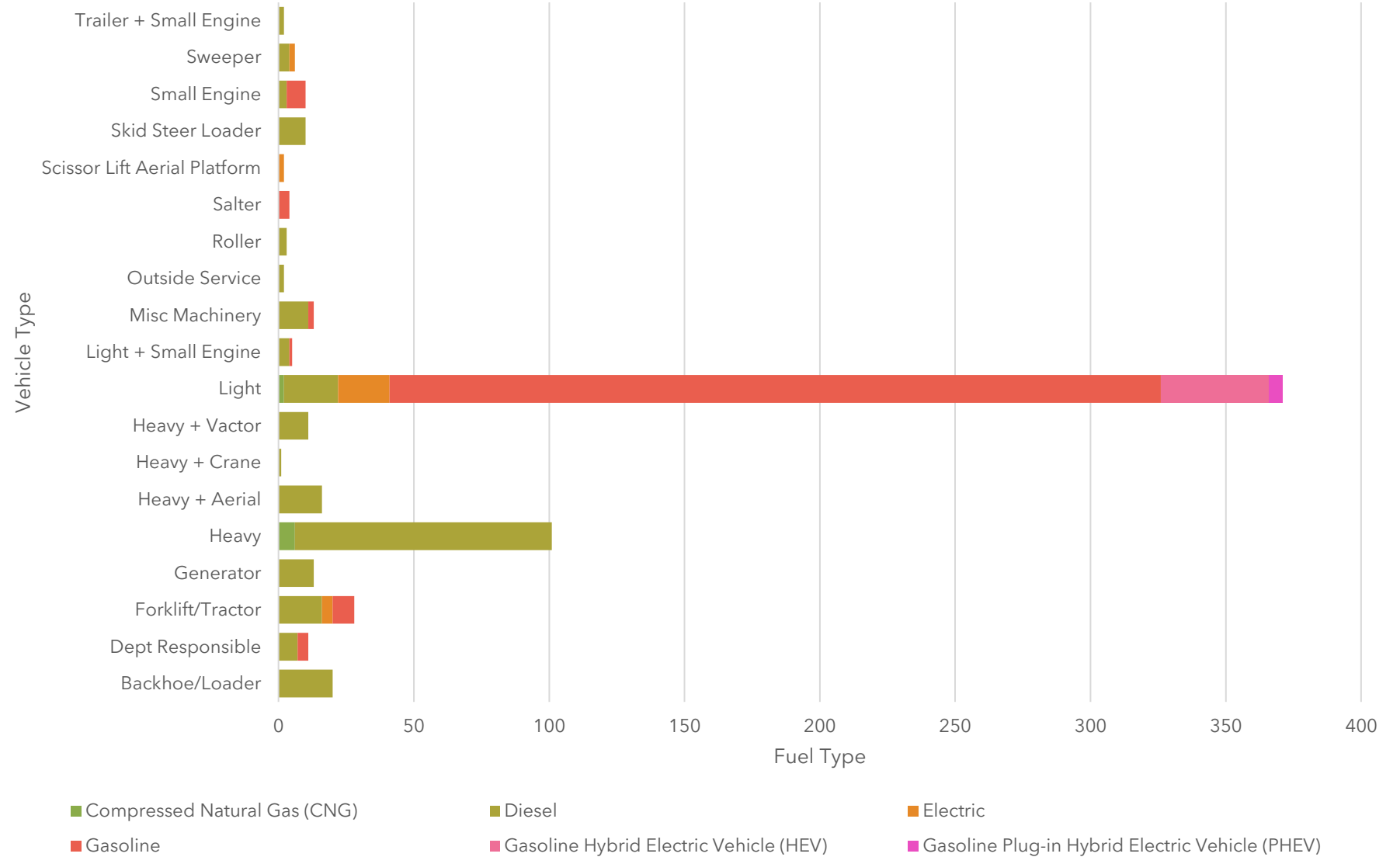
## Consider Unknowns

Upon evaluating this model, it is also important to consider hidden costs associated with electrification and buy-in from staff members who will ultimately implement this policy.

# EXISTING FLEET


- **This fleet does not include police vehicles or vehicles used for more sensitive purposes**
- **285 gasoline selected for electrification**

Vehicle by Fuel Type



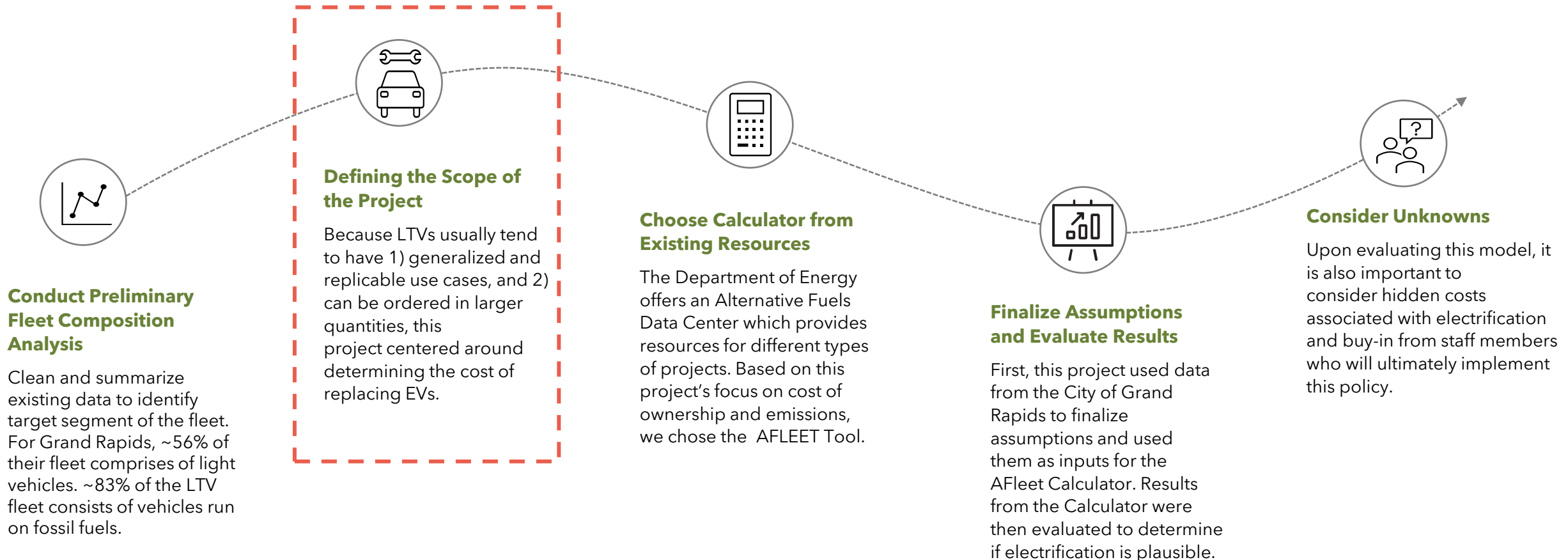
# EXISTING FLEET

- This fleet does not include police vehicles or vehicles used for more sensitive purposes
- 285 gasoline vehicles selected for electrification

Vehicle Type	 Compressed Natural Gas (CNG)	Diesel	Electric	Gasoline	Gasoline Hybrid Electric Vehicle (HEV)	Gasoline Plug-in Hybrid Electric Vehicle (PHEV)	Grand Total
Backhoe/Loader		<input type="radio"/> 20					<input type="radio"/> 20
Dept Responsible		<input type="radio"/> 7		<input type="radio"/> 4			<input type="radio"/> 11
Forklift/Tractor		<input type="radio"/> 16	<input type="radio"/> 4	<input type="radio"/> 8			<input type="radio"/> 28
Generator		<input type="radio"/> 13					<input type="radio"/> 13
Heavy	<input type="radio"/> 6	<input checked="" type="radio"/> 95					<input checked="" type="radio"/> 101
Heavy + Aerial		<input type="radio"/> 16					<input type="radio"/> 16
Heavy + Crane		<input type="radio"/> 1					<input type="radio"/> 1
Heavy + Vactor		<input type="radio"/> 11					<input type="radio"/> 11
Light	<input type="radio"/> 2	<input type="radio"/> 20	<input type="radio"/> 19	<input checked="" type="radio"/> 285	<input type="radio"/> 40	<input type="radio"/> 5	<input checked="" type="radio"/> 371
Light + Small Engine		<input type="radio"/> 4		<input type="radio"/> 1			<input type="radio"/> 5
Misc Machinery		<input type="radio"/> 11		<input type="radio"/> 2			<input type="radio"/> 13
Outside Service		<input type="radio"/> 2					<input type="radio"/> 2
Roller		<input type="radio"/> 3					<input type="radio"/> 3
Salter				<input type="radio"/> 4			<input type="radio"/> 4
Scissor Lift Aerial Platform			<input type="radio"/> 2				<input type="radio"/> 2
Skid Steer Loader		<input type="radio"/> 10					<input type="radio"/> 10
Small Engine		<input type="radio"/> 3		<input type="radio"/> 7			<input type="radio"/> 10
Sweeper		<input type="radio"/> 4	<input type="radio"/> 2				<input type="radio"/> 6
Trailer + Small Engine		<input type="radio"/> 2					<input type="radio"/> 2
<b>Grand Total</b>	<input type="radio"/>	<input checked="" type="radio"/> 8	<input type="radio"/> 238	<input type="radio"/> 27	<input checked="" type="radio"/> 311	<input type="radio"/> 40	<input checked="" type="radio"/> 629

# Roadmap for Analysis

This roadmap is not only specific to the City of Grand Rapids, but can also be replicated in other cities and municipalities across the State of Michigan and across the United States



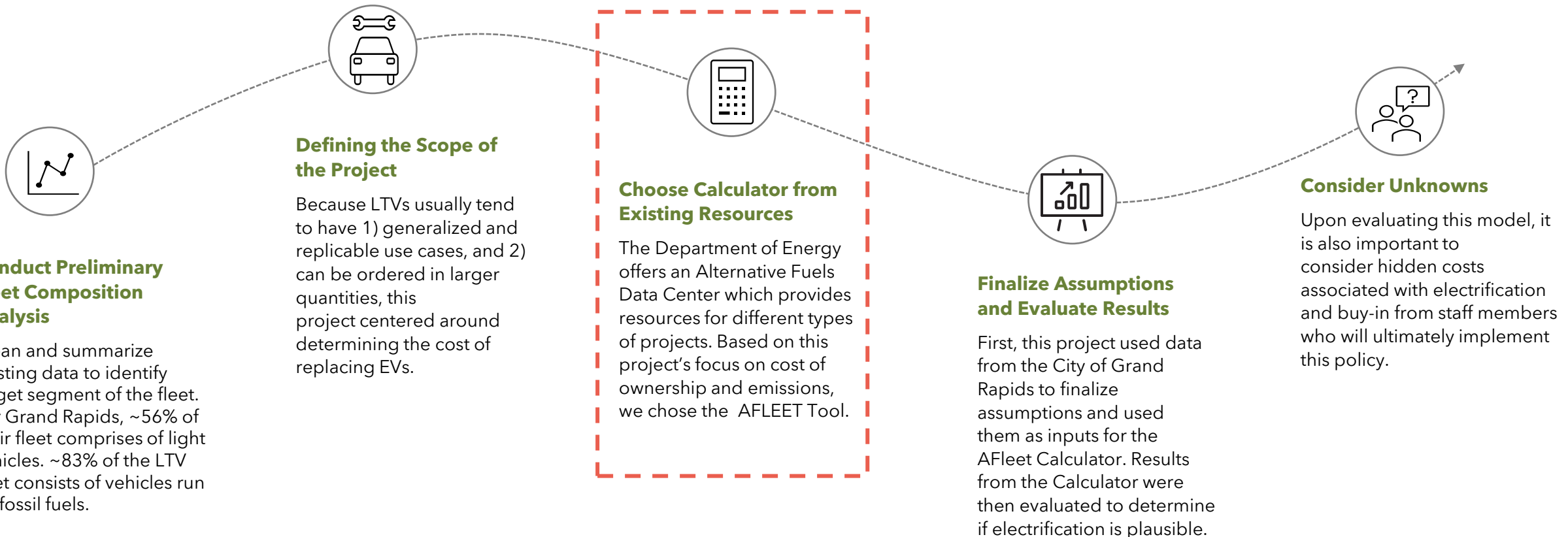
# WHY LTVs?

- **Intended Use:** Designed for lighter loads, such as small deliveries, passenger transport, local distribution, and shorter distances. These vehicles also have smaller weight capacity, typically up to 3.5 tons
- **Examples:** Vans, pickup trucks, sedans, hatchbacks, and light delivery trucks
- Can **order in larger quantities** instead of smaller quantities for more specialized use-cases, like in the case of HTVs



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# Alternative Fuels Data Center

Search the AFDC

SEARCH

FUELS & VEHICLES

CONSERVE FUEL

LOCATE STATIONS

LAWS & INCENTIVES

Maps & Data

Case Studies

Publications

**Tools**

About

Home

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Printable Version

## Tools

The Alternative Fuels Data Center offers a large collection of helpful tools. These calculators, interactive maps, and data searches can assist fleets, fuel providers, and other transportation decision makers in their efforts to advance alternative fuels and energy-efficient vehicle technologies.



### Calculators



#### [EVI-X Toolbox](#)

Analyze EV charging infrastructure scenarios with the [EVI-X Modeling Suite](#).



#### [AFLEET Tool](#)

Calculate a fleet's petroleum use, cost of ownership, and emissions.



#### [Vehicle Cost Calculator](#)

Compare cost of ownership and emissions for most vehicle models. [mobile](#)



#### [VICE Model](#)

Evaluate the financial case for natural gas vehicles and battery electric buses.



#### [JOBS Model](#)

Estimate economic impacts of deploying alternative fuel and charging infrastructure.



### Interactive Maps



#### [Alternative Fueling Station Locator](#)

Locate alternative fueling stations and get maps and driving directions. [mobile](#)



#### [Alternative Fuel Corridors](#)

Find maps and station data to help with nominating alternative fuel corridors.



#### [TransAtlas](#)

Explore light-duty vehicle registration counts over time by state and fuel type.



#### [Coalition Locations](#)

Find Clean Cities and Communities coalitions and director contact information.



#### [Energy Zones Mapping Tool](#)

Identify potential energy resource areas and energy corridors in the United States.



### Data Searches



#### [Vehicle Search](#)

Compare all classes of alternative fuel vehicles, electric vehicles, and hybrids.



#### [Laws and Incentives Search](#)

Search for laws and incentives related to alternative fuels and advanced vehicles.



#### [U-Finder](#)

Search for local utility partners and incentives for EV infrastructure installation.



#### [Battery Policies and Incentives](#)

Find policies and incentives for batteries developed for EVs and energy storage.



#### [Fuel Properties Comparison](#)

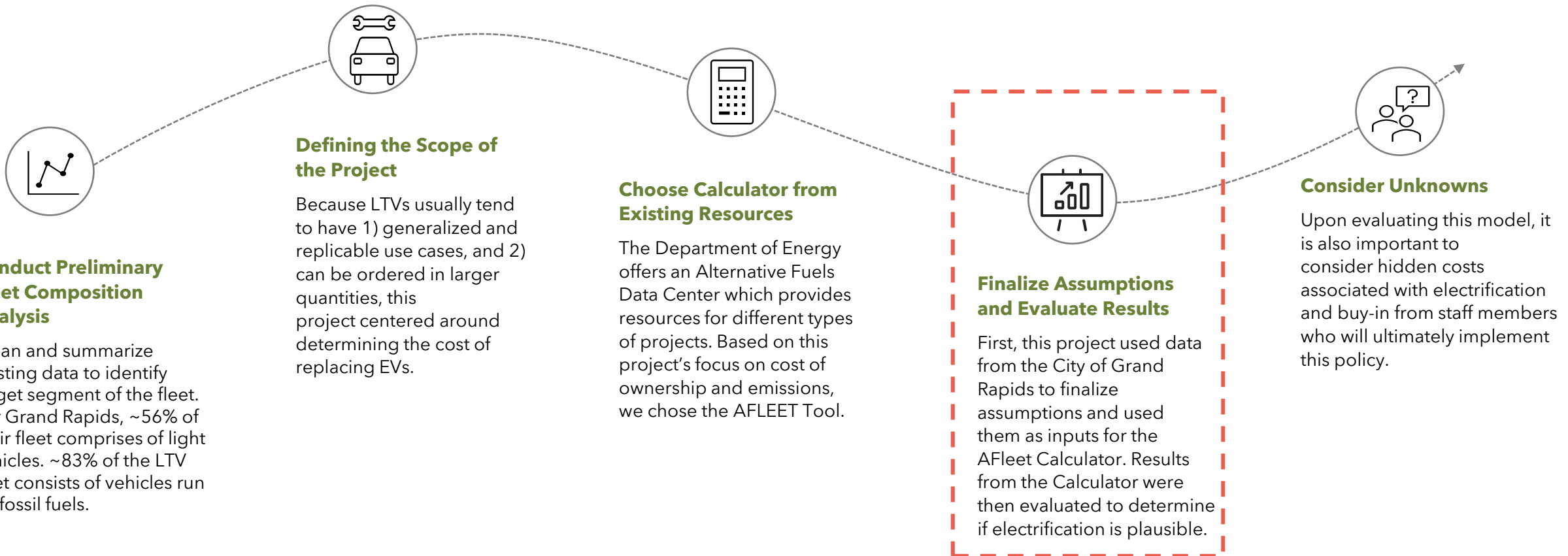
Compare alternative fuel properties and characteristics.

# EXISTING RESOURCES

- **The Department of Energy** has put together an **Alternative Fuels Data Center** to help organizations at all levels compute emissions and financial obligations.
- For this study, I chose the **AFleet Tool** which assesses **fleets' petroleum use, cost of ownership and emissions.**

# Roadmap for Analysis

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# PRELIMINARY FINDINGS

## Payback Period



**Payback period** is the amount of time it takes for the project to begin paying for itself, calculated by:

*Initial Investment / Cost Savings Across  
Lifetime of Fleet*

**\$17.8M**



**Initial Investment** assumes acquisition costs, maintenance costs, electricity cost, and cost of chargers

**~5 Years**



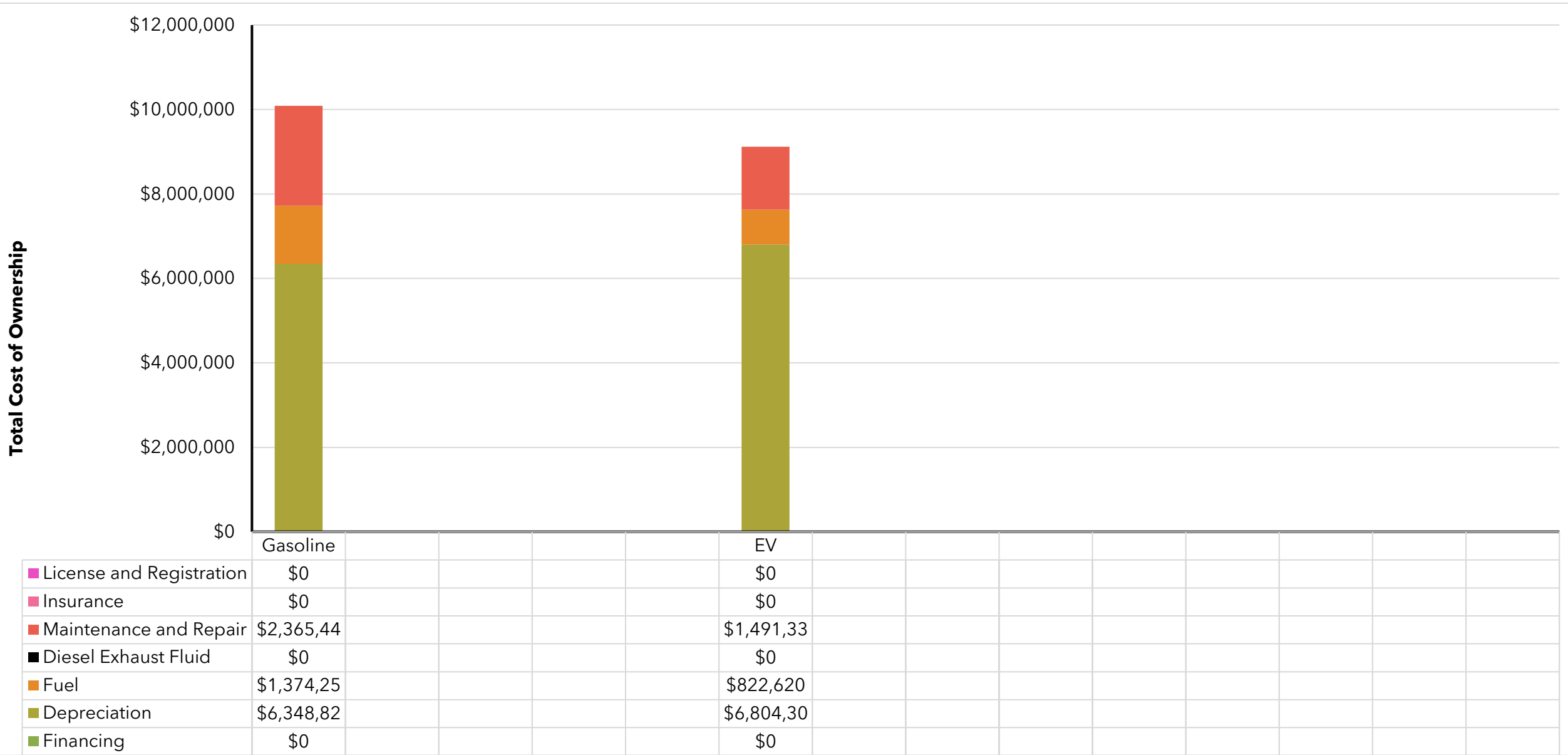
**Payback period** factoring in cost savings achieved from fuel savings and maintenance and repair

**~4 Years**

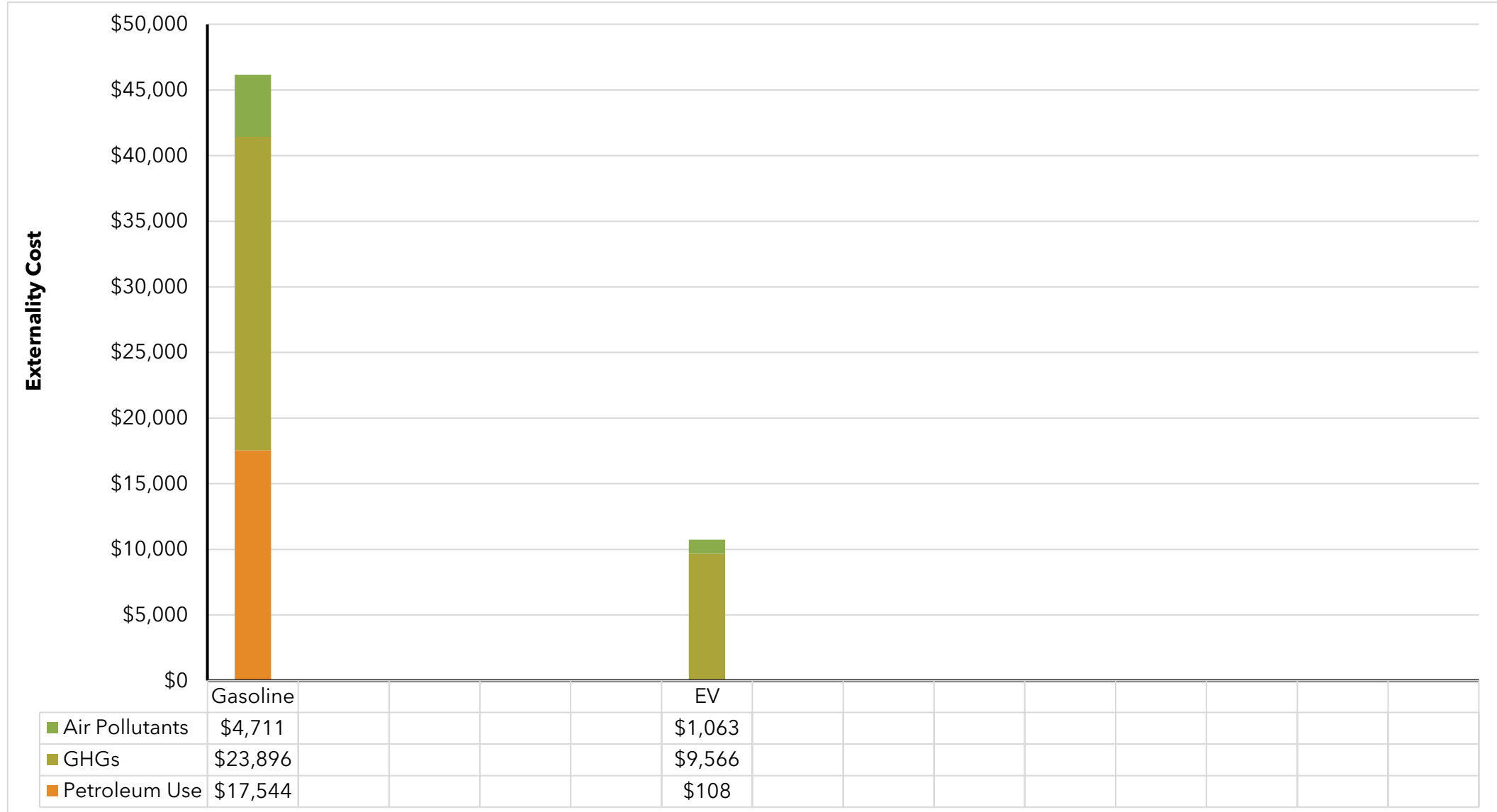


**Payback period** factoring in cost savings achieved from fuel savings and maintenance and repair and factoring in savings from emissions

# Maintenance, repair, and fuel make gasoline vehicles more expensive than EVs

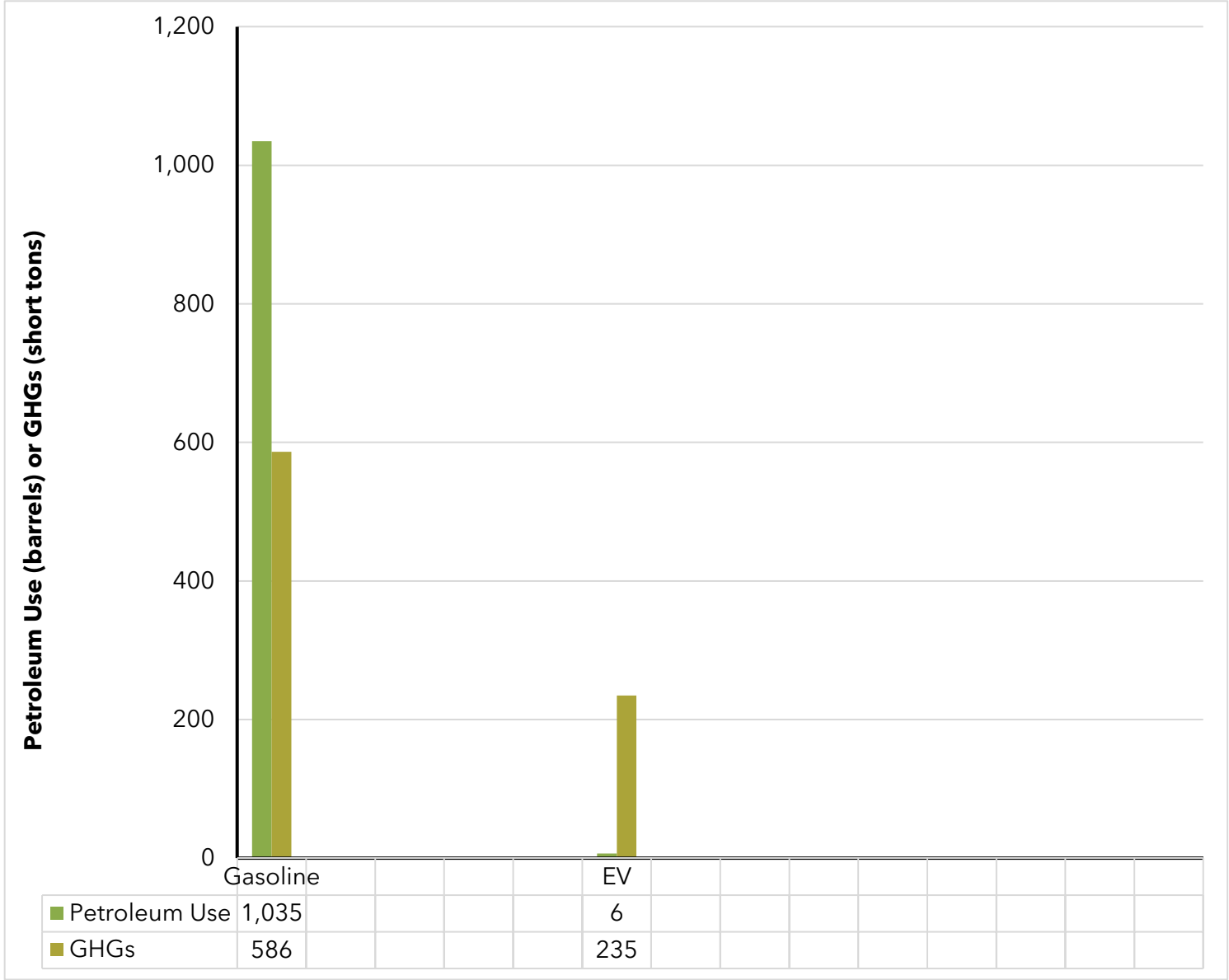


# Pricing for externalities generates ~\$35,000 in annual cost savings from EVs



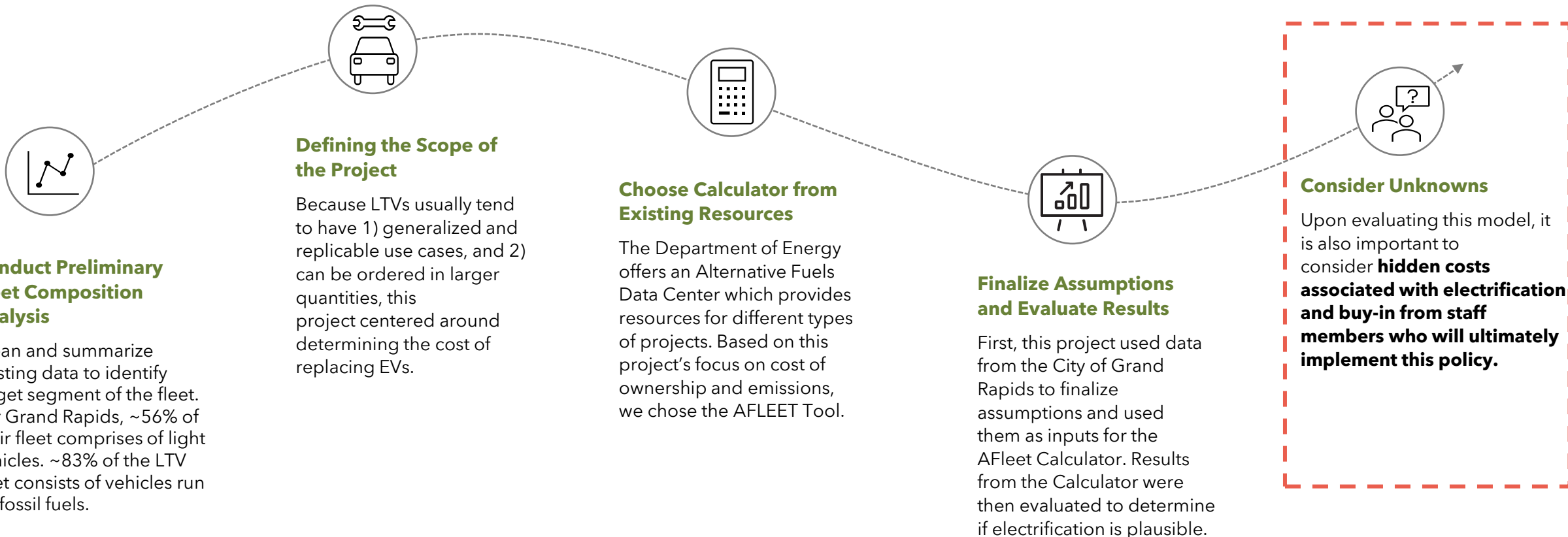


# 285 EVs save >1,000 barrels of petroleum and 235 short tons of GHGs



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# Significantly more **Unknown** than **Known** Costs

<b>Fixed Costs</b>	<b>Charger Costs</b>	This is dependent on the types of chargers and vehicle to charger ratios determined for the project. Some larger-scale fleet facilities use a 1:1 vehicle to charger ratio, whereas some use a 3-4:1 vehicle to charger ratio.
	<b>Construction and Installation Costs</b>	This is the greatest unknown as we don't know the extent to which existing infrastructure can support required upgrades, and can support any upgrades.
<b>Variable Costs</b>	<b>Labor and Mechanic Costs</b>	Upskilling program costs and hiring costs for mechanics and fleet managers to be determined based on the fleet.
	<b>Maintenance and Parts</b>	Maintenance schedule and parts needed for repairs dependent on vehicle make and fleet composition.
	<b>Software Fees</b>	Software like <a href="#">Gridlink</a> control power flow between multiple chargers. For example, one has ten vehicles all plugged in, but power only flows to five, then to the other five when the first batch are done charging. Effectively using software can reduce charging costs by 30-50%.
	<b>Electricity Costs</b>	Subsidized \$/KWH rates for the City of Grand Rapids.
	<b>Utility Charges</b>	Hidden costs and service fees charged by utility companies such as DTE and Consumers Energy.

Source: [How Amazon Became the Largest Private EV Charging Operator in the US](#)

# LOAD FACTOR

- Managing load factors will be **crucial** for navigating **EV charging costs, scheduling, and fleet operations.**
- Limitation:** Need a fleet of **at least 1000 vehicles** to calculate fleet load factor accurately using the linked calculator. Nonetheless, it provides an indication of what fleet managers can expect.

### Change Assumptions

These assumptions are based on the location you chose: **Grand Rapids**.

**Plug-in Electric Vehicles in the Fleet** ?

1,000  10,000  30,000  More

*For reference, there were approximately 900 plug-in electric vehicles on the road in the Grand Rapids area as of the end of 2018.*

**Average Daily Miles Traveled per vehicle** ?

25 miles  35 miles  45 miles

**Average Ambient Temperature** ?

-4°F (-20°C)  68°F (20°C)  
 14°F (-10°C)  86°F (30°C)  
 32°F (0°C)  104°F (40°C)  
 50°F (10°C)

**Plug-in Vehicles that are All-Electric** i

25%  50%  75%

**Plug-in Vehicles that are Sedans** i

20%  50%  80%

**Mix of Workplace Charging**

20% Level 1 and 80% Level 2  
 50% Level 1 and 50% Level 2  
 80% Level 1 and 20% Level 2

**Access to Home Charging** i

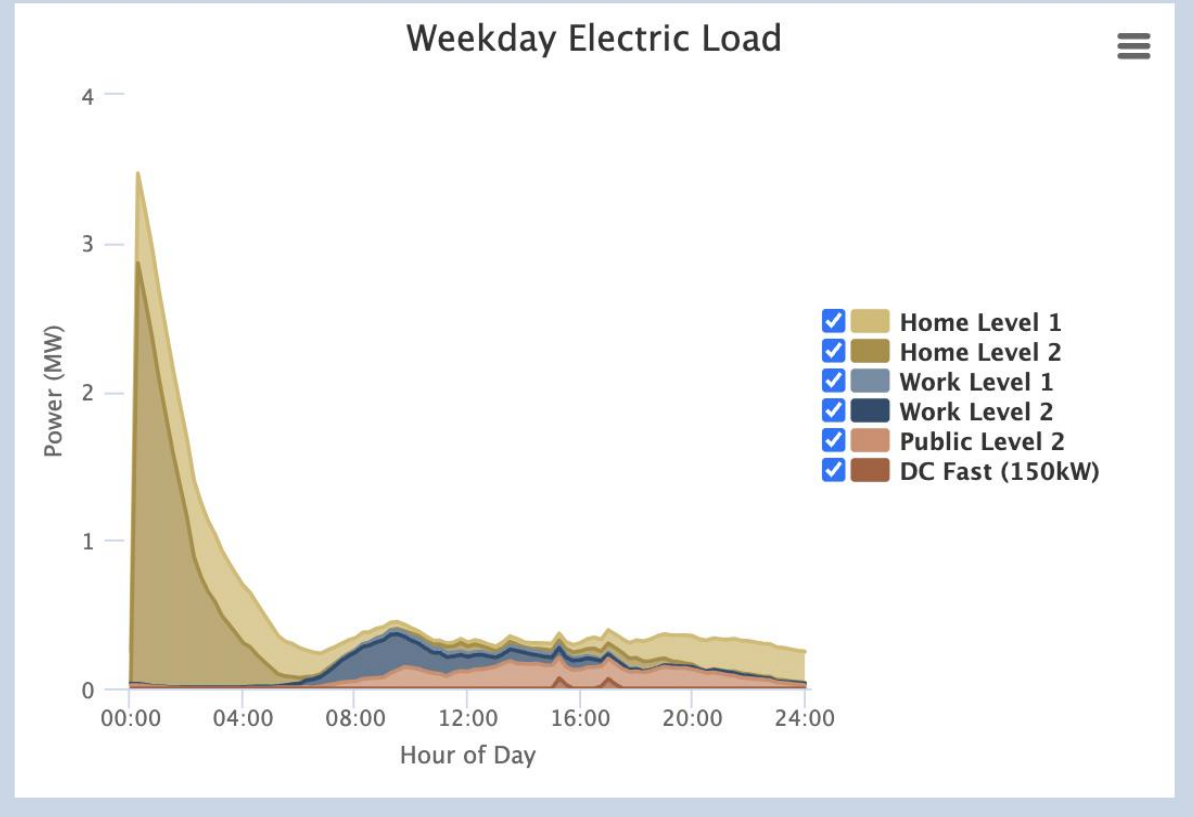
50%  75%  100%

*with the following mix:*

20% Level 1 and 80% Level 2  
 50% Level 1 and 50% Level 2  
 80% Level 1 and 20% Level 2

## Results for Grand Rapids, Michigan

In the Grand Rapids area, supporting a fleet of 1,000 plug-in electric vehicles would result in the following electric load profile:



Source: [Electric Vehicle Infrastructure Toolbox](#), Alternative Fuels Data Center

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# TALENT MANAGEMENT

How to get your team onboard to upskill for the future?

01



## Invest in skills training for staff

Specialized Learning Programs which may require additional investment from the city.

Source: [Legacy EV](#)

03



## Build a culture around sustainability

Organize events for staff to participate in office-wide "sustainability fairs" where staff learn from each other. For example, who purchased the latest e-bike or used a grant to install solar panels at home.

02



## Connect staff to available resources

[\\$1,500 state scholarship](#) to help cover tuition for private training school. Support staff applications to the [EV Jobs Academy](#). Both these programs are supported by the Michigan Labor and Economic Opportunity Dept.

04



## Conduct EV trials for the team

When the city buys a new EV, encourage staff members to gather around and test the vehicle. People need to be able to drive an EV, with a trusted resource explaining the charging process, to generate buy-in.

# Execution Roadmap–What's next?



Step 1

## Create initial deck and study to generate buy-in

This slide deck can be used as a blueprint to pitch at-scale electrification to the City Manager



Step 2

## Collaborate with other cities in the United States who have already deployed municipal electric fleets

Draw on lessons from cities like [Seattle](#), [Houston](#), and [Ann Arbor](#) among others to see how they achieved their goals



Step 3

## Contract consultants, utility managers, and developers

Industry experts, car manufacturers, utility companies, and construction consultants can help execute create execution strategies around each of the unknowns



Step 4

## Develop sensitivity and scenario analyses

Such projects always cost more than originally intended. More accurate best and worst case sensitivity analyses can help prepare financially and logistically.



**THANK YOU AND QUESTIONS**

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# Assumptions

**\$29,653**

**Average price of gasoline vehicle**

Source : Internal data from the City of Grand Rapids

**0%**

**Discount Rate**

Source : Sean Moeller - Equipment Maintenance Superintendent for the City of Grand Rapids; being owned by the city takes risk down to 0%

**\$31,780**

**Average price of EV factoring in rebates**

Source : Internal data from the City of Grand Rapids

**5,410 Miles**

**Average annual vehicle mileage for each LTV**

Source : Internal data from the City of Grand Rapids

**\$0**

**Insurance costs**

Source : Sean Moeller - Equipment Maintenance Superintendent for the City of Grand Rapids

**10 years**

**Average amount of time each car is owned for**

Source : Estimates based on data from City of Grand Rapids

**\$0**

**Registration costs**

Source : Sean Moeller - Equipment Maintenance Superintendent for the City of Grand Rapids

**285**

**Gasoline Vehicles**

Source : Internal data from the City of Grand Rapids

**\$2.35/gallon**

**Price of gasoline**

Source : Sean Moeller - Equipment Maintenance Superintendent for the City of Grand Rapids

**0%**

**Interest Rate**

Source : Sean Moeller: Cars not financed but paid for fully at the time of acquisitions

**\$4,200**

**Average price of Level 2 charger**

Source : AFleet Tool

**Note:** Charger costs factor into operational costs for EVs in the modeling calculator

# RESOURCES

- **Fleet Electrification Guides:**
  - [Sourcewell Public Fleet Electrification Guide](#)
  - [Electrification Coalition Electrification Roadmap](#)
  - [City of Boston: Electric Vehicle Development](#)
  - [City of Seattle: Green Fleet Management](#)
  - [Houston EV Roadmap](#)
  - [City of Ann Arbor Electric Vehicles](#)
  
- **EV Consulting Experts:**
  - [Enel Way](#)
  - [Kimley Horn](#)
  - [EV Group](#)
  - [Scott Madden](#)
  
- **Alternative Fuels Data Center Resources:**
  - [Electric Vehicle Infrastructure Toolbox](#)
  - [EV Charging Station Resources](#)