Detroit River Phosphorus Loads: Anatomy of a Binational Watershed

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Key Words: Detroit River; Phosphorus; Nutrient Loads; Lake Huron; Lake Erie; Load Reduction
Abstract

As a result of increased harmful algal blooms and hypoxia in Lake Erie, the US and Canada revised its phosphorus loading targets under the 2012 Great Lakes Water Quality Agreement. The focus of this paper is the Detroit River and its watershed, a source of 25% of the total phosphorus (TP) load. Its load declined 37% since 1998, due chiefly to improvements at the regional Great Lakes Water Authority Water Resource Recovery Facility (WRRF) in Detroit (WRRF) and phosphorus sequestered by zebra and quagga mussels in Lake Huron. In addition to the 54% of the load from Lake Huron, nonpoint sources contribute 57% of the TP load and 50% of the dissolved reactive phosphorus load, with the remaining balance from point sources. After Lake Huron, the largest source is the WRRF, which has already reduced its load by over 40%. Currently, loads from Lake Huron and further reductions from the WRRF are not part of the reduction strategy, therefore remaining watershed sources will need to decline by 72% to meet the Water Quality Agreement target- a daunting challenge. Because other urban sources are very small, most of the reduction would have to come from agriculturally-dominated lands. The most effective way to reduce those loads is to apply combinations of practices like cover crops, buffer strips, wetlands, and applying fertilizer low below the soil surface on the lands with the highest phosphorus losses. However, the simulations suggest even extensive conservation on those lands may not be enough.
Introduction

Among the Laurentian Great Lakes, Lake Erie is the warmest, shallowest, and most productive, contributing to its sensitivity to nutrient inputs. In the 1960s and 70s, increasing phosphorus inputs led to severe algal blooms in its western basin and periods of low oxygen (hypoxia) in the bottom waters of its central basin. Phosphorus abatement programs, initiated in response to the 1972 Great Lakes Water Quality Agreement (GLWQA), prompted wastewater treatment facilities to add secondary treatment, removed phosphorus from most soaps and detergents, and enhanced land conservation programs, resulting in substantial water quality improvements (DePinto et al, 1986, Ludsin et al. 2001).

However, in the mid-1990s, harmful algal blooms and hypoxia returned to conditions similar to the 1960s and 70s (Scavia et al. 2014). Results from a synthesis of models (Scavia et al. 2016) showed that the increasing spring load of dissolved reactive phosphorus (DRP) from the Maumee River was the primary driver of the western basin blooms, and that the annual load of total phosphorus (TP) to the western and central basins was the primary driver of hypoxia (Zhou et al. 2015, Bridgeman et al. 2013, Michalak et al. 2013, Scavia et al. 2014, 2016; Rucinski et al. 2014, 2016; Obenour et al. 2014, Stumpf et al. 2016; Bertani et al. 2016; Bocaniov et al. 2016).

In 2012, the US and Canada revised the GLWQA, calling for new Lake Erie phosphorus loading targets and associated action plans. In response to this commitment, they adopted the following targets, each compared to a 2008 baseline (GLWQA 2016).

- For central-basin hypoxia, a 40% reduction in the western and central basin TP load.
For healthy nearshore ecosystems, a 40% reduction of spring (March-July) TP and DRP loads from the Thames River, Leamington tributaries, Maumee River, River Raisin, Portage River, Toussaint Creek, Sandusky River, and Huron River (Ohio).

For western-basin algae blooms, a 40% reduction in Maumee spring TP and DRP loads.

US and Canadian domestic action plans placed substantial attention on loads from Detroit and Maumee rivers because they contribute, respectively, 41% and 48% of the TP load to the western basin, and 25% and 29% of the TP load to the whole lake (Maccoux et al. 2016; Scavia et al. 2016). The plans were developed within adaptive management frameworks and the initial phase of review and potential adaptation is underway in 2019.

There have been several assessments of the relative contributions and potential controls of phosphorus loads from the Maumee watershed (e.g., Scavia et al. 2017, Muenich et al. 2016, Kalcic et al. 2016). However, the sources of nutrients contributing to the Detroit River load have been somewhat uncertain due to limited data and an historical lack of attention to its watershed, which includes both intensive agriculture and major urban areas. This river system is also complicated by the presence of the large, shallow Lake St. Clair, which processes the nutrient load from its 15,000 km² watershed, as well as from the St. Clair River. Whether the lake is an ultimate source of, or sink for, phosphorus, and whether loads from its different tributaries (e.g., Clinton, Sydenham, Thames, St. Clair rivers) have equally significant impacts downstream, have been unclear. It has also been difficult to measure accurately the Detroit River load because it is not well mixed in transverse direction to flow, requiring extensive sampling across the river and over time, and because Lake Erie storm surges and seiches occasionally can push lake water into the river (Derecki and Quinn, 1990), introducing large uncertainties and hampering estimates of river discharge and nutrient load.
Understanding nutrient sources is critical for developing load reduction plans and for deciding the level of emphasis that should be placed on different tributaries or different source types (e.g., point sources, agricultural runoff). To help reduce these uncertainties, this project set the following objectives with the help of stakeholders from the public and private sectors: 1) estimate how different sources contribute to the Detroit River phosphorus load to Lake Erie, and 2) evaluate options for reducing those loads.

**METHODS**

**Study region** - The St. Clair-Detroit River system (Figure 1) receives water and nutrients from Lake Huron and the 19,040 km² watershed that covers parts of southeastern Michigan (40% of watershed area) and southwestern Ontario (60% of watershed area). It delivers nutrients to Lake Erie through the Detroit River. The Detroit River provides approximately 80% of the water flow into Lake Erie and 25% of the lake’s annual TP inputs, and its phosphorus concentrations are relatively low compared to the Maumee River. Because of the low concentrations and high flow, it tends to dilute nutrients in the western basin, creating a zone where the Detroit River and the western basin water mix, and algae and total suspended solids concentrations are low (Figure S1). However, the river’s annual TP load contributes significantly to central-basin algal production and ultimately to the extent of hypoxia there.

The watershed is composed of about 49% cropland, 21% urban area, 13% forest, 7% grassland, and 7% water bodies (Dagnew et al. 2019a). Overall, 79% of the watershed’s agricultural land is in Canada and 83% of the urban land is in the US. The Clinton and Rouge sub-watersheds are heavily urbanized (about 56% and 89% urban, respectively), whereas the St. Clair, Sydenham,
and Thames sub-watersheds are dominated by agriculture (63%, 89%, and 87% agricultural, respectively).

The US portion of the watershed has three watersheds (St. Clair, Clinton, and Rouge) drained primarily by the Black, Clinton, and Rouge rivers, respectively. These sub-watersheds often include multiple drainage areas. For example, in addition to the Black, the St. Clair sub-watershed includes the Pine and Bell river systems (see Figure 9 below), and the Rouge sub-watershed includes the Rouge River system as well as land that drains directly in the Detroit River. The Canadian portion of the watershed has three tertiary watersheds (Upper Thames, Lower Thames, and Sydenham) drained by the Thames and Sydenham rivers. The study region also includes the Essex watershed in Canada and the Lake St. Clair watershed in the US.

Five of the six sub-watersheds drain into the 1115 km², 4.25 km³ Lake St. Clair (Figure S2), a shallow, polymictic lake with a mean depth of 3.8 m, a maximum natural depth of 6.5 m, and an 8.2 m deep navigation channel (Bocaniov and Scavia, 2018). It processes water and phosphorus from lakes Superior, Michigan, and Huron via the St. Clair River, as well as from its proximate 15,000 km² watershed that is roughly 63% in Canada and 37% in the United States. While the lake’s theoretical flushing time is roughly 9 days, that flushing time varies seasonally and, more significantly, spatially (Bocaniov and Scavia, 2018) such that during summer, water in the southeastern part of the lake flushes more slowly than the north-western part. This, in combination with different timing and magnitude of tributary loads, leads to spatial segmentation of primary production resulting in the northwest part of the lake being oligotrophic and southeast part mesotrophic.

As part of this assessment, three urban regions received special focus. The National Land Cover Database (NLDC, 2011) and the Annual Crop Inventory (Agriculture and Agri-food Canada
were used to select HUC-12 subbasins with more than 80% urban land cover in the US and more than 60% in Canada (Hu et al. in review). This resulted in study areas in southeast Michigan and around London, Ontario and Windsor, Ontario (Figure 2), and more accurately captured urban areas than using political boundaries. The Michigan urban study area covered 2,390 km² with over 3.1 million people. It includes the Great Lakes Water Authority’s Water Resource Recovery Facility (GLWA WRRF), one of the largest wastewater treatment facilities in the world, treating sewage from 3 million residents across 77 communities, as well as stormwater from the region’s combined sewer system. The Windsor and London areas cover 149 km² and 138 km², respectively, with populations of 211,000 and 366,000.

Models – The assessment was built on the construction and use of four models (Figure 2) that collectively simulate the dynamics of this complex watershed.

● A nutrient mass balance model based on closed water budget and accounting for all phosphorus inputs and outputs on a water-year annual basis between 1998 and 2016 (Scavia et al. 2019a), and an accounting of phosphorus sources from within the three major urban areas (Hu et al. in review).

● A watershed model simulating flow and dynamics of water, nutrients, and sediment on daily-to-annual time scales for 2001-2015, based on the Soil and Water Assessment Tool (SWAT) (Dagnew et al. 2019a).

● A 3-dimensional (3D) coupled hydrodynamic and ecological model of Lake St. Clair (ELCOM-CAEDYM) simulating thermo- and hydrodynamics, nutrient and algal dynamics for 2009 and 2010 (Bocaniov and Scavia 2018).
An urban model simulating the Great Lakes Water Authority (GLWA) sewer service area based on the Storm Water Management Model (SWMM) (Hu et al. 2018).

**Project Guidance** - An advisory group was established at the project inception to help understand policy contexts, and provide feedback on approach and resulting products. The group included US and Canadian representatives from federal, state, and provincial governments; regional conservation authorities; non-profits; universities; and local organizations actively involved in watershed management, policy development, or research (Scavia et al. 2019b). Through more than a dozen in-person meetings, periodic conference calls, and individual consultations, the 30-person advisory group helped ensure the research would be credible scientifically, and the results would be relevant and usable for the Great Lakes policy and management communities. Preliminary interviews and ongoing feedback from the group helped identify key areas of interest, potential concerns, and new data sets and related projects that influenced the team’s approach, baseline assumptions, and specific scenario analyses for modeling runs (Goodspeed et al. 2018). Although all members of the advisory group had opportunities to comment on project results and research summaries, the content of this paper is solely the responsibility of the project team.

**Mass balance estimates** - Scavia et al. (2019a) compiled and analyzed data from US and Canadian water quality monitoring programs between 1998 and 2016 (Tables 1, 2, Figure S3), and used the Weighted Regressions on Time, Discharge and Season (WRTDS) method (Hirsch et al. 2010) to calculate tributary phosphorus loads based on concentrations and flow data for gauged tributaries. Area-weighted estimates based on nearby streams were used for unmonitored areas prior to adding upstream point sources (see Figure 9 below). Because WRTDS is not appropriate for the connecting channel (St. Clair and Detroit rivers), their loads were estimated...
by multiplying flow times concentrations. Atmospheric loads to Lake St. Clair were from Maccoux et al. (2016), and loading from Lake St. Clair shoreline erosion was estimated by multiplying the shoreline length by the annual P loading rate for the Lake St. Clair basin (Monteith and Sonzogni 1976). Monthly industrial and municipal point source data were collected from US EPA, the Great Lakes Water Authority, and the Ontario Ministry of Environment and Climate Change databases (Scavia et al. 2019a). Urban runoff was calculated based on precipitation and impervious area (Arnold et al. 2012).

Lake St. Clair analysis - Lake St. Clair’s annual phosphorus retention estimates were based on the TP and DRP mass balances (Scavia et al. 2019a) for water years 1998-2016. Whole-lake estimates, as well as estimates at smaller spatial and temporal scales for 2009 and 2010 were based on a three-dimensional ecological model (Bocaniov et al. in review). In both cases, percent retention was calculated as the sum of all inputs minus outputs, divided by inputs. The previously calibrated, validated, and applied ecological model (Bocaniov and Scavia 2018) was the Computational Aquatic Ecosystem Dynamic Model (CAEDYM) driven by the 3D hydrodynamic model (Estuary, Lake and Coastal Ocean Model: ELCOM). For this application, the model simulates dynamics of phosphorus, nitrogen, silica, oxygen, carbon and total suspended solids, and five functional groups of phytoplankton (Bocaniov et al. 2016, Bocaniov and Scavia 2018). This model was also used to explore the relationship between major tributary loads to the lake and loads leaving the lake.

Watershed analysis - The Soil and Water Assessment Tool (SWAT) was applied to the full watershed to explore options for reducing TP and DRP loads (Dagnew et al. 2019a, b). The watershed was divided into 800 subbasins, approximately 24 km2, and each sub-basin was further divided into Hydrologic Response Units (HRUs) corresponded to farm fields.
(approximately 171 acres each), the first time this has been done for a watershed of this size. Given the variability in agricultural management between the US and Canada, the advisory group was engaged extensively over the course of the project to both verify and augment the available data and to provide new data where appropriate (Scavia et al, 2019b). The model was calibrated (2007-2015) and validated (2001-2006) to loads estimated from measurements at the mouths of the six major tributaries (Figure 3) at daily, monthly, and annual time scales, and then used to simulate loads from each of those tributaries. Simulation results were reported for each of these major tributary watersheds, and neighbor watersheds with similar characteristics were assumed to respond similarly (e.g., the Black for the Belle and Pine; the Thames for the Essex).

The model was then used to test the watershed’s sensitivity to seven practices. Reduced nutrient application rates (Rate), subsurface placement of nutrients (PL), controlled drainage, and cover crops (CC) practices were applied to all croplands. The wetlands (WT), filter strips (FS), and grassed waterways practices were applied to all lands, including permeable urban areas. Based on analysis of the individual practices and discussions with the advisory group, five bundles of practices were selected, and each bundle was evaluated under three adoption strategies: (1) applied to all appropriate land, (2) applied randomly to 55% of the appropriate land\(^1\), and (3) focused on the 55% of the land with high TP or DRP yields (Dagnew et al. 2019b). When applied in bundles: WT assumed that 1% of every subbasin’s land area was converted to a wetland and those wetlands were positioned such that 50% of the flow in a sub-basin passed through them; PL placed 80% of nutrients sub-surface and 20% on the surface; FS assumed 1.7% of a farm field was converted from crops to a filter strip/buffer strip; CC assumed cereal rye was

\(^1\) Here, and throughout this paper, “appropriate lands” are lands where a practice can be implemented. For example, cover crops, subsurface placement, and fertilizer reduction can only be implemented in croplands while wetlands can be implemented for any land use type.
planted in the fall on fields growing corn and soybeans; and Rate assumed a 25% reduction in N and P inputs to a farm field, including both inorganic fertilizers and manure.

**Urban analysis** – To examine the effects of green infrastructure across broad urban/suburban areas, Dagnew et al. (2019b) used SWAT to test the effects of increasing pervious area with and without additional vegetation in urban areas in the Clinton and Rouge watersheds (Figure 1) To explore the potential for reducing combined sewer overflows (CSOs) in the GLWA WRRF sewer service area (Figure 2), the calibrated Storm Water Management Model (SWMM), which included 402 subcatchments with unique land cover, soil, gray infrastructure, and connectivity (Hu et al. 2018) was used. The model was calibrated for volume at outfalls of 12 retention basis, two wet weather outfalls at the WRRF, and inflows to the WRRF. To identify subcatchments that contribute most to wet weather discharge at the WRRF as well as to the total system CSO volume, rainfall was eliminated for one subcatchment at a time, and the resulting percent reductions were calculated. This analysis is analogous to converting that catchment to a separate stormwater system. The model was also used to simulate implementing two forms of green infrastructure under average and extreme storms (Hu et al. in review).

**RESULTS**

**New estimates for the Detroit River load**

**Phosphorus from Lake Huron dominates the Detroit River load** - Burniston et al. (2018) noted that the TP concentrations entering Lake St. Clair were considerably higher than those leaving Lake Huron, especially for particulate P. Scavia et al. (2019a) found similar results, and showed that the difference was not caused by additional phosphorus from the St. Clair River
watershed. They estimated that 54% of the Detroit River load originates in Lake Huron.

Satellite imagery revealed frequent large sediment resuspension events along Lake Huron’s southeastern shore that can persist for days and evade detection at the two monitoring stations. While sampling at the Point Edward station could detect such events, it was shown to be not frequent enough to catch many of them (Scavia et al. 2019a). This unmeasured load increased over the study period from 2001-2016, in concert with climate-driven declines in ice cover and increased frequency of large storms, approaching the sum of the measured loads from Lake Huron and the St. Clair River watershed (Figure 4).

This updated estimate of the Lake Huron contribution does not impact the Scavia et al. (2019a) or Burniston et al. (2018) estimates of the Detroit River load because they are based on measurements at the outlet of Lake St. Clair and measurements in the Detroit River, respectively, effectively capturing the full Lake Huron contribution. However, as discussed below, this unmeasured load does impact our understanding of the relative importance of different nutrients sources and therefore the potential allocation of load reduction targets.

After Lake Huron, the largest phosphorus contributors are nonpoint sources, followed by the WRRF in Detroit and other point sources (Figure 5a). Average annual TP loads from the US (798 MTA) are higher than those from Canada (601 MTA).

Lake St. Clair is a TP sink – On average between 2001 and 2015, Lake St. Clair retained 20% of its TP inputs annually (Scavia et al. 2019a), albeit with substantial inter-annual variability (Figure 5b). While measurements of DRP are less reliable, it appears that its annual retention is much lower, perhaps approaching zero. Results from the ecological model (Bocaniov et al. in review), indicated that, for the simulation period March through October, 17.3% of the TP was retained and 34.8% of the DRP was retained. This seasonal TP retention rate is slightly lower
than the annual rate, likely because the model could only run for the ice-free season, and ice
cover would increase retention via reduced mixing and elevated settling rates during times when
ice-cover shields the lake surface from the wind stress. The model’s high seasonal DRP
retention is driven by rapid uptake by algae during the growing season. To the extent that the
annual DRP retention rate is accurate, it suggests that much of the DRP retained during the
growing season is recycled back into the water and exported during the colder months.

Scavia et al. (2019a) suggested zebra and quagga mussels could have contributed to the
sequestration of phosphorus into the bottom sediment of Lake St. Clair. Nalepa et al. (1991)
estimated that the mussel-related TP retention between May and October represented about 8.6%
of the external TP load during the same period, but because the study was done prior to the zebra
and quagga invasion, they suggest that value is likely an underestimate. Lang et al. (1988)
estimated macrophyte growth to be roughly 7% of TP loads. So, together these could account
for much of the retention. However, Bocaniov et al. (in review) showed that wave-induced
bottom shear stress (the driver of sediment resuspension in shallow lakes) is not strong enough to
resuspend sediments in the 30% of the lake with depths greater than 5 m. So, deposition of
sediment in those areas is also a likely contributor to phosphorus retention. They also showed
that both TP and DRP retention rates are correlated negatively with average wind speeds,
suggesting that wind-dependent resuspension in the other 70% of the lake could explain the year-
to-year variability in the annual retention estimates (Figure 5b).

**Revised Detroit River loads** – As described above the new Lake Huron load estimate and Lake
St. Clair retention estimates are important, but they do not affect the updated Detroit River TP
load estimates because those are based on the load leaving Lake St. Clair. The new estimates
(Scavia et al. 2019a) (Figure 5c) are higher than those estimated by Maccoux et al. (2016) and
lower for two of the three years estimated by Burniston et al. (2018). The variations among these estimates are likely because the Maccoux et al. used the earlier low estimate for the Lake Huron load, and Burniston et al. used LOADEST (Runkel 2013), which may not be appropriate for connecting channels. The Detroit River load declined roughly 37% from 1998 to 2016 due to declines in Lake Huron phosphorus concentrations after the 2000-2005 invasion of zebra and quagga mussels, and significant improvements in WRRF operations around 2010. There was no statistically significant trend in other sources over this time period.

**Options for reducing loads**

**Meeting a 40% reduction for the Detroit River** – A 40% reduction from the updated 2008 Detroit River load estimate (3,096 MTA, Scavia et al. 2019a) results in a 1,858 MTA target. Our estimates indicate the Detroit River TP load has already declined to 2,425 MTA (based on an average for 2013-2016), so 567 MTA remains to be reduced (Figure 6). This is equivalent to 23% of the phosphorus load coming from all sources, including Lake Huron.

After Lake Huron, the largest sources of phosphorus are the WRRF, followed by the Thames River watershed, unmonitored loads to Lake St. Clair, and the Sydenham and Clinton river watersheds (Figure 7). The remaining 10% comes from unmonitored load to the Detroit and St. Clair rivers, and the Black, Rouge, Belle, and Pine river watersheds.

**Contributions and potential reduction of point sources** – Point sources contribute 43% of the TP watershed load (that is, the load excluding the Lake Huron contribution) and 50% of the watershed DRP load. When considering point source contributions, roughly 83% of the TP load and 85% of the DRP point source loads come from the US (Figure 8), representing 15% and 25% of the Detroit River’s TP and DRP loads to Lake Erie.
Detroit’s WRRF’s TP load declined by 44.5% since 2009 (MDEQ 2016; Hu et al. in review), but still currently contributes 54% of the total point source TP and DRP load. However, while beyond the scope of this study, treatment processes and technologies will likely continue to improve, and it could be possible for some of these advances to be implemented in the future. While non-trivial in technological, human resource, and financial costs, improving treatment operations could potentially have one of the biggest impacts on reducing the watershed’s phosphorus load. Treatment improvements at some of the other point source facilities could also be possible. Beyond that, the focus in urban areas turns to CSOs and runoff, and they each constitute only about 2% of the Detroit River’s load to Lake Erie.

Because both CSOs and runoff are primarily driven by rainfall and the amount of impervious surface (Dagnew et al. 2019b, Hu et al. in review), reducing phosphorus load from these sources would likely require increasing pervious areas. SWAT analyses (Dagnew et al. 2019b) for the Rouge and Clinton watersheds demonstrated that both TP and DRP loads are reduced as pervious surfaces increase, and that because of increased evapotranspiration, the reductions were roughly doubled if a transition from impervious to pervious cover included added vegetation. The SWMM analyses (Hu et al. in review) suggested that within the WRRF sewer service area, green infrastructure such as bioretention cells and increasing pervious areas could work well for some upper reaches of the system, but more complex interventions are likely needed downstream.

**Contribution and potential reduction of nonpoint sources** – Nonpoint sources contribute 57% and 50% of the TP and DRP loads from the watershed, respectively. Dagnew et al. (2019b) estimated that 59% of the watershed’s nonpoint source TP and 68% of the nonpoint source DRP come from Canadian agricultural lands, compared to 12% and 6% from US agricultural lands.
Runoff from urban and suburban lands make up about 10% of the watershed’s nonpoint source TP and DRP loads. (Figure 9).

Estimated loss of nonpoint source DRP and TP per hectare (loss yields) from agricultural lands showed that losses were generally higher in Canada than in the US, especially for DRP (Figure 10). While this difference may be due to higher fertilizer application rates and more intense drain tile spacing in Ontario, running the SWAT model with the same fertilizer application rates and tile systems in both the US and Canada produced essentially the same patterns in loss yields. Thus, those differences are more likely driven by differences in precipitation and soil characteristics (Figure S1). Those characteristics in Canada are more similar to the Maumee River watershed, which delivers almost half of the phosphorus to the western basin. While the slopes in both the US and Canadian agricultural areas are similar to the Maumee, average annual precipitation in in the upper Sydenham and Thames is similar to that in the Maumee watershed and greater than that in the St. Clair and Detroit River watersheds. Similarly, the Canadian soils are largely poorly drained like those in the Maumee, whereas the US soils are well drained (Figure S4). Edge of field analysis, by the Watershed Evaluation Group at the University of Guelph, for a very small (19.5 km²) subbasin (Upper Medway watershed) within the Upper Thames watershed indicated that average TP yield (2002-2016) at field level ranges from 0.25 - 5 kg/ha, averaging at 0.62kg/ha at the subbasin outlet (WEG 2018), which is similar to the results of this study.

The highest single-practice TP and DRP load reductions were achieved with wetlands (WT), followed by filter strips (FS), subsurface placement of nutrients (PL), cover crops (CC), and reduced fertilizer application rates (Rate) (Dagnew et al. 2019b). The edge of field study for the Medway watershed (WEG 2018) indicated that TP and DRP reduction by using wetlands, buffer
strips, and grassed waterways vary among fields. As a result, even with the extreme case of
100% adoption, none of the practices implemented alone achieved a 40% load reduction at their
sub-watersheds’ outlets. Hence, the need for implementation of multiple practices seems
inevitable. In our analysis, the bundle of practices that included filter strips, wetlands, and cover
crops on 100% of the appropriate lands performed best, followed by one that included fertilizer
subsurface placement, wetlands, and cover crops (Figure 11). These bundles each reduced TP
and DRP loads from the agriculturally-dominated Sydenham, Thames, and Black river
watersheds by as much as 60-80%. Other combinations could potentially achieve at least a 40%
reduction from those watersheds (Dagnew et al. 2019b).

The CC-PL bundle performed almost as well as CC-PL-Rate bundle, suggesting that it may not
be necessary to reduce fertilizer application rates if cover crops and subsurface placement of
fertilizer are implemented. Adding filter strips to the CC-PL bundle further decreased the TP
and DRP loads from the Sydenham and Thames rivers, and it was particularly effective for
reducing the TP load from the Black watershed.

Dagnew et al. (2019b) also showed that placing the practices on just the 55% of the land with the
highest TP and DRP yields also surpassed target-level reductions. For example, a 55% focused
implementation of CC-FL-WT could achieve a 50% load reduction in the Sydenham sub-
watersheds for both TP and DRP (Figure 11, upper right). The Thames River may require
slightly more than 55% to reach the same reduction levels. It is important to note, however, that
while the model demonstrates the benefits of focusing practices on high phosphorus loss lands,
in practice those areas will have to be identified on the ground using farm- or field-level
management information (e.g., Muenich et al. 2017).
**The Thames River** - The binational agreement also calls for a 40% reduction in spring (March-July) TP and DRP loads for, among other watersheds, the Thames River. So, we tested the impacts of key bundled scenarios on the Thames River spring load and the Sydenham and Black rivers for comparison. In testing the bundle most effective for annual TP reductions (CC-FS-WT), one that replaced cover crops with subsurface placement (PL-FS-WT), and one that tested fertilizer application rates and subsurface placement (Rate-PL), Scavia et al (2019b) showed that in all cases, the spring load reductions equal or surpass the annual load reductions for those sub-watersheds (Figure 12). Thus, practices selected to address annual TP loads would also be effective for spring TP and DRP loads.

The Thames River is also of particular importance because changes in its load lead to more substantial changes in the load leaving Lake St. Clair (Bocaniov et al. in review). That load, along with re-suspended material, is transported along the shallower east and southeast shore toward the lake’s outflow. In addition, its load is largest in late winter, early spring, and late fall when algal uptake is low and circulation favors shorter river water residence times (~11 days).

In contrast, the Sydenham is located further from the lake outlet and separated from it by a basin deep enough (≥ 5 m) to support sediment accumulation. However, as Bocaniov et al. (in review) pointed out, because the load to Lake St. Clair is dominated by the St. Clair River, even a 50% decrease in any of its other tributaries would result in a less than 5% decrease in the load leaving the lake.

**Climate change will likely make reaching targets more difficult** - Using the delta change method based on six downscaled climate model results for the Maumee River Watershed, Scavia et al. (2019b) used monthly average precipitation and temperature changes between the present (1996-2015) and mid-century (2046-2065) to assess the potential impacts of climate change. All
but one climate model projected increases in annual precipitation, and all models projected an
increase in temperature. The 6-model average changes in annual precipitation and temperature
were +6.2% and +2.7°C, respectively.

Similar to other analyses for this region (Daloğlu, et al. 2012, Bosch et al. 2014, Verma et al
2015, Jarvie et al 2017) and most of the US (Sinha et al. 2017), increases in the timing and
intensity of spring precipitation led to increased runoff and loads. Also similar to recent analysis
for the Maumee watershed (Kalcic et al. 2019), increased temperature appears to mitigate some
of the spring runoff because reduced snowpack reduces the intensity of spring runoff and
increased evapotranspiration reduces the amount of water available to run off. Based on the
output from the six climate models, SWAT projected that, on average, higher precipitation alone
increased TP loads by 25% and DRP loads by 20%. Combining higher precipitation and
temperature increased TP loads by 9.3% and DRP loads by 7.2%.

Discussion

In February 2016, the US and Canada called for a 40% reduction from 2008 levels in annual TP
inputs to Lake Erie’s western and central basins and spring TP and DRP from the Thames River
watershed. The fact that 54% of the TP load to Lake Erie originates in Lake Huron, even though
20% of the load is retained by Lake St. Clair, is a reminder that the Great Lakes are an
interconnected system, and that upstream nutrient sources are important to consider.

The current contribution to the Detroit River load from Lake Huron appears to be more than
twice the load estimated from measurements, and that unmeasured contribution has been
increasing due to climate change. This unmeasured contribution appears to come from sediment
resuspended along Lake Huron’s southeast shore, and future efforts to reduce that load will
require additional analyses of its sources, phosphorus content, event frequency, and movement
toward the outflow to the St. Clair River. It should be possible, however, to at least improve load
estimates by including continuous measurement of phosphorus surrogates, such as turbidity, that
can be correlated with phosphorus concentrations (e.g., Robertson et al. 2018).

Taking into consideration the potential difficulty in controlling the Lake Huron load illustrates
the challenge of meeting a 40% load reduction from the Detroit River, even though that load
already declined by almost 22% since 2008. A modest 23% reduction of all loads would be
needed to achieve the remaining 567 MTA reduction required to meet the target; however, if
reductions from Lake Huron are not included, then a 51% reduction would be required from
watershed sources. If further reductions from the GLWA WRRF are also not included because it
has already been reduced by over 40%, then a 72% load reduction would need to be achieved
from the remaining sources - a daunting challenge. However, reducing the Lake Huron and
GLWA WRRF loads each by 10-15%, leaves 40-50% to be reduced from watershed sources,
which simulations show are possible.

Because point sources contribute 43% of the watershed’s TP and 50% of the DRP (not including
the Lake Huron contribution), they are logical targets. The WRRF in Detroit contributes 54% of
the TP and DRP point source load in this watershed; however, substantial load reductions have
already been made from this facility, and the high costs of further technological improvement
may therefore be difficult to justify at this time. There are about 150 other point sources in the
watershed that together contribute 46% of TP and DRP point source load, so additional
reductions at those facilities should help. Because CSOs and urban runoff contribute little to the
overall load, reductions from them would contribute little. However, to address other public
health and environmental concerns, CSO reduction is generally a good practice and could be
achieved through a portfolio of complementary green and gray infrastructure strategies.
Nonpoint sources contribute the remaining 57% and 50% of the TP and DRP loads and, similar to results from Maumee River watershed assessments (Muenich et al. 2016, Kalcic et al. 2016; Scavia et al. 2017), bundling agricultural management practices appears to work better than implementing single practices. Combining practices, such as cover crops, filter strips, wetlands, and subsurface placement of fertilizer, resulted in TP reductions greater than 50%. Bundled scenarios designed to address the annual TP load reductions for the Detroit River were even more effective for reducing the spring TP and DRP loads for the Thames, Sydenham, and Black rivers. As in the Maumee analyses, focusing practices on land with the highest phosphorus losses resulted in reductions that approach levels achieved from applying them on all agricultural lands. This focused approach, coupled with the relative effectiveness of different combinations of practices, suggests flexibility, where practices can be combined and applied to match the needs and preferences of producers. However, the simulations suggest that even extensive conservation on those lands may not be enough if the strategy is to get a 72% reduction from those lands alone, especially because the future climate is projected to increase loads.

It is also important to recognize that increased air temperature favors longer periods of lake stratification leading to an earlier and longer algae growing season, as well as increased organic matter that promotes more hypoxic waters. For example, Rucinski et al. (2016) showed that variation in meteorology (driving lake thermal stratification) explained almost nine times as much interannual variability in hypoxic area compared to variation in phosphorus loading, and that deeper stratification caused by warmer, longer summers led to larger hypoxic areas. Bocaniov and Scavia (2016) also showed that inter-annual differences in weather significantly influenced the spatial extent, duration and severity of anoxia and hypoxia. To advance scientific progress and better inform management, the interactions between climate and land management,
as well as between climate and the lake, must be better evaluated to assess future changes in both the watershed and Lake Erie.

**Domestic Action Plans Adaptive Management** - To understand and assess the relative sources of and potential actions to reduce loads to Lake Erie from the Detroit River required assembling large data sets from both the US and Canada; developing, calibrating, and validating diverse models at different time and space scales; and using both data and models to explore potential management options. This effort, coupled with similar ones developed for the Huron River (e.g., Xu et al. 2017), the River Raisin (e.g., Muenich et al. 2017), and the Maumee River (Muenich et al. 2016, Kalcic et al. 2016; Scavia et al. 2017), provide tools that can be used to guide policies and practices as the countries work within the GLWQA adaptive management framework. As new information becomes available, that framework enables both adjustments to action plans and improvements in models and other assessment tools.

Each Domestic Action Plan emphasizes that the targets and approaches are not static. For systems this complex and dynamic, it is critical to set targets, take action, monitor the results, and make adjustments as necessary. Much of what has been compiled, analyzed, and assessed herein is new since the targets were set and the action plans developed. Therefore, we anticipate our results will be helpful in evaluating both the overall load reduction targets and their allocation.

Potential plan adaptations could include 1) enhancing conservation to reach a 72% reduction from nonpoint sources, 2) designing programs to reduce the Lake Huron and WRRF loads each by 10-15% so that the nonpoint source load reduction is more within reach, 3) relax the expectation of a 40% load reduction from the Detroit River and make up the difference from
other watersheds, or 4) relax the overall 40% load reduction target for the western and central basins and accept more hypoxia. Of course, combinations of the above could also be effective.

Acknowledgements

We gratefully acknowledge our project sponsor the Fred A. and Barbara M. Erb Family Foundation. In addition, to providing a grant (grant# 903) that supported most of the research summarized in this report, Foundation staff, especially Melissa Damaschke, provided important guidance and insights as we were planning and executing the project. We sincerely appreciate the many contributions of our project advisory group, which generously shared their expertise and took time to review documents and attend meetings. The group helped us access additional data, improve model assumptions, and stay connected to an evolving policy context.

In addition to the advisory group, this project benefited from consultations with experts that provided insights, advice and in many cases data. We would like the thank the following individuals: Dave Schwab and Rob Goodspeed from the University of Michigan; Margaret Kalcic from Ohio State University; Robert Hirsch from USGS; Debbie Burniston, Sean Backus, Luis Leon, and Reza Valipour from Environment and Climate Change Canada; Ngan Diep from Ontario Ministry of Environment, Conservations and Parks; Mary Lynn Semegen, Bill Creal, and Catherine Willey from the Great Lakes Water Authority; Pamela Joose from Agriculture and Agri-Food Canada; Karen Maaskant from Upper Thames River Conservation Authority; Matthew Maccoux from the Milwaukee Metropolitan Sewerage District; Dong Zhang from the Ontario Ministry of Environment and Climate Change; Edward Lynch from Detroit Future
Cities; Kelly Karll from Southeast Michigan Council of Governments; and Rick Duff from the Natural Resources Conservation Service.

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Table 1. Total phosphorus load estimates (MTA) from monitored stations. Note minor differences between this table and the one in Scavia et al. 2019a are due to updates in original sources.

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Table 2. Dissolved reactive phosphorus load estimates (MTA) from monitored stations.

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**Figure Legends**

Figure 1. Land use in the St. Clair-Detroit River System watershed. The watershed is composed of about 49% cropland, 21% urban land, 13% forest, 7% grassland, 7% surface water (including Lake St. Clair), and 3% wetlands.

Figure 2. The four models used in this study. Areas with diagonal lines are the study areas for the analysis of urban sources.
Figure 3. SWAT model calibration locations. Areas shaded gray and labeled with bold text represent the calibrated river watersheds. Calibration and scenario results for those watersheds are assumed to be representative of adjacent areas (not shaded) within the bold black lines.

Figure 4. TP inputs to Lake St. Clair measured at Algonac and Port Lambton (black line), and calculated from Lake Huron and the St. Clair River point and nonpoint source contributions (gray line). The difference (dashed line) represents the portion of the load that is entering Lake St. Clair but not accounted for in monitoring data.
Figure 5. A: Time series of the TP load components from the watershed (not accounting for Lake St. Clair retention). Hatched lines represent the unmeasured load from Lake Huron. B: Percent Lake St. Clair TP retention. C: TP loads to Lake Erie derived from the sum of the load from Lake St. Clair and other loads to the Detroit River.
Figure 6. Contributions from non-point sources (NPS), point sources (PS), the Great Lakes Water Authority WRRF, and Lake Huron to the Detroit River TP load to Lake Erie at several time periods, accounting for Lake St. Clair retention. The target represents a 40% reduction from the 2008 load.

Figure 7. Proportions of the Detroit River’s TP load to Lake Erie from all sources. The Great Lakes Water Authority Water Resources Recovery Facility (GLWA WRRF) in Detroit is shown separately from the Rouge watershed in this case.
Figure 8. Proportions of the watershed TP (left) and DRP (right) loads from US and Canadian point sources. The load from Lake Huron is not included here.

Figure 9. Proportions of the watershed TP (left) and DRP (right) loads from US and Canadian non-point sources (NPS) coming from agricultural land (i.e., cropland and pastureland), urban land, and other land (i.e., forests and wetlands) derived from SWAT. The load from Lake Huron is not included here.
Figure 10. Modeled TP and DRP loss yields (kg/ha) for each SWAT model unit (HRU). Data from urban areas (shown in white) are not included so comparisons can be made across agricultural lands only.
Figure 11. Percent reductions of TP and DRP for bundled scenarios. Each bundle assumes 100% implementation, except the “targeted” scenario, which places practices on the 55% of land with the highest DRP and TP yields. For bundles that altered fertilizer rates, we assumed a 25% reduction in fertilizer application rates.
Figure 12. Percent spring (March-July) TP (black) and DRP (gray) load reductions for three bundled scenarios. Each bundle assumes 100% implementation.